Introduced by Assembly Member Granlund

December 9, 1998

An act to add Title 17 (commencing with Section 99000) to the Government Code, relating to Indian gambling.

LEGISLATIVE COUNSEL'S DIGEST

AB 85, as introduced, Granlund. Indian gambling: tribal-state compacts.

Existing law, Tribal Government the Gaming and Economic Self-Sufficiency Act of 1998, approved by the voters as Proposition 5 at the November 3, 1998, statewide general election and currently stayed pending review by California Supreme Court, authorize would federally recognized Indian tribes within the state to conduct specified forms of gambling subject to the terms and conditions of tribal-state gaming compacts.

This bill would reenact the Tribal Government Gaming and Economic Self-Sufficiency Act as a duplicate title within the Government Code, without substantive change.

Vote: majority. Appropriation: no. Fiscal committee: no. State-mandated local program: no.

The people of the State of California do enact as follows:

- SECTION 1. Title 17 (commencing with Section
- 2 99000) is added to the Government Code, to read:

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TITLE 17. STATE-TRIBAL AGREEMENTS **GOVERNING INDIAN GAMING**

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CHAPTER 1. THE TRIBAL GOVERNMENT GAMING AND ECONOMIC SELF-SUFFICIENCY ACT OF 1999

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99000. This chapter shall be known and may be cited "The Tribal Government Gaming and Economic Self-Sufficiency Act of 1999."

99001. (a) The people of the State of California find that, historically, Indian tribes within the state have long from high rates unemployment suffered of 13 inadequate educational, housing, elderly care, and health 14 care opportunities, while typically being located on lands 15 that are not conducive to economic development in order 16 to meet those needs. Federal law provides a statutory 17 basis for conducting licensed and regulated 18 government gaming on, and limited to, qualified Indian lands, as a means of strengthening tribal self-sufficiency 20 through the creation of jobs and tribal economic Federal law also provides that certain 21 development. 22 forms of gaming, known as "class III gaming," will be the subject of an agreement between a tribe and the state (a "Tribal-State compact"), pursuant to which that gaming 25 will be governed.

(b) The people of the state find that uncertainties 27 have developed over various issues concerning class III gaming and the development of Tribal-State compacts 29 between the state and tribes, and that those uncertainties 30 have led to delays and considerable expense. Tribal-State compact terms set forth in Section 99004 (the geographic "Gaming Compact"), including the 33 confinement of that gaming to certain tribal lands, the 34 agreement and limitations on the kinds of class III gaming 35 in which a tribe operating thereunder may be engaged, 36 and the regulation and licensing required thereunder, are intended to resolve those uncertainties in an efficient and cost-effective way, while meeting the basic and mutual needs of the state and the tribes without undue delay. The resolution of uncertainty regarding class III -3-**AB 85**

gaming in California, the generation of employment and tribal economic development that will result therefrom, and the limitations on the growth of gaming in California 4 that are inherent therein, are in the best and immediate interest of all citizens of the state. This chapter has been enacted as a matter of public policy and in recognition that it fulfills important state needs. All of the factors the state could consider in negotiating a Tribal-State compact under federal law have been taken into account in offering to tribes the terms set forth in the Gaming 10 11 Compact. 12

(c) The people of the state further find that casinos of 13 the type currently operating in Nevada and New Jersey are materially different from the tribal gaming facilities authorized under this chapter, including those in which the gaming activities under the Gaming Compact are 16 conducted, in that the casinos in those states commonly offer their patrons a broad spectrum of including but house-banked games, not limited house-banked card games, roulette, dice games, and slot machines that dispense coins or currency, none of which games are authorized under this chapter; and (2) are 23 owned by private companies, individuals, or others that 24 are not restricted on how their profits may be expended, whereas tribal governments must be the primary beneficiaries of the gaming facilities under this chapter and the Gaming Compact, and are limited to using their gaming revenues for various tribal purposes, including tribal government services and programs such as those that address reservation housing, elderly care, education, economic development, health care, and other programs and needs, in conformity with federal law.

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99002. (a) The Governor is authorized to execute on 34 behalf of this state a Gaming Compact containing the terms set forth in Section 99004, and shall do so as a ministerial act, without preconditions, within 30 days after receiving a request from a tribe, accompanied by or in the form of a duly enacted resolution of the tribe's governing body, to enter into such a compact.

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(b) If any federally recognized tribe having jurisdiction over Indian lands in California requests that the Governor enter into negotiations for a Tribal-State compact under federal law, including but not limited to the Indian Gaming Regulatory Act (25 U.S.C. Sec. 2701 et seq.) (hereafter "IGRA"), on terms different than those prescribed in the Gaming Compact in Section 99004, the Governor shall enter into those negotiations pursuant to that federal law and without preconditions, and 10 authorized to reach agreement and execute that compact on behalf of the state, which authority shall not require action by the Legislature so long as the compact does not 12 13 expand the scope of class III gaming permitted under a 14 Gaming Compact under this chapter, create or confer 15 additional powers on any agency of this state that are 16 inconsistent with the terms of a Gaming Compact, or infringe upon the power of the Legislature to appropriate 17 18 and authorize the expenditure of funds from the State 19 Treasury. Any action by the Legislature that expands the 20 scope of class III gaming permitted in any Tribal-State compact between the state and a tribe beyond that 21 22 authorized and permitted in the Gaming Compact set 23 forth in Section 99004 may not be deemed to be in conflict with, or prohibited by, this chapter. 25

(c) The Governor is authorized and directed 26 execute, as a ministerial act on behalf of the state, any additional documents that may be necessary 28 implement this chapter or any Tribal-State compact entered into pursuant to this chapter. In the event that 30 federal law regarding the process for entry into or approval of Tribal-State gaming compacts is changed in any way that would require a change in any procedure under this chapter in order for a Tribal-State gaming 34 compact to become effective, this chapter shall be deemed amended to conform to and incorporate that 36 changed federal law.

99003. Any state department or agency, or other 38 subdivision of the state, providing gaming regulatory services to a tribe pursuant to the terms of this chapter, including a Gaming Compact entered into hereunder, is

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authorized to require and receive reimbursement from the tribe for the actual and reasonable costs of those services in accordance with a fee schedule to be agreed to by the tribe and the state that is based on what the state agency reasonably charges other government 6 agencies for comparable services. Any funds received from a tribe in reimbursement for those services are hereby continuously appropriated to that agency, or subdivision for those purposes. Any disputes of 10 concerning the reasonableness anv claim 11 reimbursement shall be resolved in accordance with the 12 dispute resolution procedures set forth in the Gaming 13 Compact.

99004. The State of California hereby offers to any 15 federally recognized Indian tribe that is recognized by 16 the Secretary of the Interior as having jurisdiction over Indian lands in California that are eligible for gaming 18 under IGRA, and any such tribe may request, and enter into with the state, a Gaming Compact containing the following terms and conditions:

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"TRIBAL-STATE GAMING COMPACT

Between the

[OFFICIAL NAME OF TRIBE],

a federally recognized Indian Tribe,

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and the

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STATE OF CALIFORNIA

This Tribal-State Gaming Compact is entered into on 36 a government-to-government basis by and between the [Official Name of Tribe], a federally recognized sovereign "Tribe"), and the 38 Indian tribe (hereafter State of a sovereign State of the California. United States 40 (hereafter "State"), pursuant to the Indian Gaming **AB 85 —6**—

- Regulatory Act of 1988 (P.L. 100-497, codified at 18 U.S.C.
- Sec. 1166 et seq. and 25 U.S.C. Sec. 2701 et seq.) (hereafter
- 3 "IGRA"), and any successor statute or amendments, and
- 4 Government the Tribal Gaming and Economic
- 5 Self-Sufficiency Act of 1999 (Chapter 1 (commencing
- with Section 99000) of Title 17 of the Government Code).

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Section 1.0. PURPOSES AND OBJECTIVES. The 10 terms of this Gaming Compact designed and are intended to:

- (a) Evidence the good will and cooperation of the Tribe and State in fostering a mutually respectful 14 government-to-government relationship that will serve 15 the mutual interests of the parties.
- (b) Develop and implement a means of regulating class III gaming on the Tribe's Indian lands to ensure its 18 fair and honest operation in accordance with IGRA, and, through that regulated class III gaming, enable the Tribe self-sufficiency, promote tribal development, and generate jobs and revenues to support the Tribe's government and governmental services and programs.
- (c) Promote ethical practices in conjunction with that 25 gaming, through the licensing and control of persons and entities employed in, or providing goods and services to, the Tribe's gaming operation and protecting against the presence or participation of persons whose criminal backgrounds, reputations, character, associations or for make them unsuitable participation in gaming, thereby maintaining high level integrity a of government gaming.

- Sec. 2.0. DEFINITIONS
- means 35 Sec. 2.1. "Act" the Tribal Government
- 36 Gaming and Economic Self-Sufficiency Act of 1999
- (Section 99000 et seq. of the Government Code). 37
- Sec. 2.2. "Applicant" means an individual or entity 38
- that applies for a Tribal license or State certification.

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Sec. 2.3. "Class III gaming" means the forms of class 1 III gaming defined as such in 25 U.S.C. Sec. 2703(8) and regulations of the National Indian Gaming Commission.

Sec. 2.4. "Gaming activities" means the class III 5 activities authorized under Gaming gaming Compact.

Sec. 2.5. "Gaming Compact" means this compact.

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Sec. 2.6. "Gaming device" means any electronic, 10 electromechanical, electrical, or video device that, for consideration, permits: individual play with or against device or the participation in any electronic, that electromechanical, electrical, or video system to which 14 that device is connected; the playing of games thereon or 15 therewith, including, but not limited to, the playing of 16 facsimiles of games of chance or skill; the possible delivery of, or entitlement by the player to, a prize or something 18 of value as a result of the application of an element of chance; and a method for viewing the outcome, prize 20 won, and other information regarding the playing of games thereon or therewith.

Sec. 2.7. "Gaming employee" means any person who 23 (a) operates, maintains, repairs, assists in any gaming activity, or is in any way responsible for supervising gaming activities or persons who conduct, operate, account for, or supervise any gaming activity, (b) is in a 27 category under federal or tribal gaming law requiring 28 licensing, or (c) is a person whose employment duties 29 require or authorize access to areas of the gaming facility 30 that are not open to the public. In defining those categories of persons who are required to be licensed 32 under tribal gaming law, the Tribe shall consider the inclusion of persons who are required to be licensed 34 pursuant to state gaming law.

Sec. 2.8. "Gaming facility" means any building or 36 room in which class III gaming activities or gaming operations occur, or in which the business records, 38 receipts, or other funds of the gaming operation are maintained (but excluding offsite facilities dedicated to storage of those records, and financial AB 85 — 8 —

1 institutions), and all rooms, buildings, and areas,

- 2 including parking lots, walkways, and means of ingress
- 3 and egress associated therewith, provided that nothing
- 4 herein prevents the conduct of class II gaming (as defined 5 under IGRA) therein.
- 6 Sec. 2.9. "Gaming operation" means the business 7 enterprise that offers and operates gaming activities.
- 8 Sec. 2.10. "Gaming ordinance" means a tribal 9 ordinance or resolution duly authorizing the conduct of 10 gaming activities on the Tribe's Indian lands and 11 approved under IGRA.
- Sec. 2.11. "Gaming resources" means any goods or services used in connection with gaming activities, including, but not limited to, equipment, furniture, gambling devices and ancillary equipment, implements of gaming activities such as playing cards and dice, furniture designed primarily for gaming activities, maintenance or security equipment and services, and gaming consulting services. "Gaming resources" does not include professional accounting and legal services.

 Sec. 2.12. "Gaming resource supplier" means any
- Sec. 2.12. "Gaming resource supplier" means any manufacturer, distributor, supplier, vendor, lessor, or other purveyor of gaming resources to the gaming operation or gaming facility, provided that the Tribal gaming agency may exclude any such purveyor if the subject equipment or furniture is not specifically designed for, and is distributed generally for use other than in connection with, gaming activities.
- Sec. 2.13. "IGRA" means the Indian Gaming Regulatory Act of 1988 (P.L. 100-497, 18 U.S.C. Sec. 1166 et seq. and 25 U.S.C. Sec. 2701 et seq.) any amendments and successors thereto, and all regulations promulgated thereunder.
- 34 Sec. 2.14. "Management contractor" means any 35 person with whom the Tribe has contracted for the 36 management of any gaming activity or gaming facility, 37 including, but not limited to, any person who would be 38 regarded as a management contractor under IGRA.
- 39 Sec. 2.15. "Net win" means the wagering revenue 40 from gaming activities retained by the Tribe after prizes

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or winnings have been paid to players or to pools dedicated to the payment of those prizes and winnings, and prior to the payment of operating or other expenses.

Sec. 2.16. "Players' pool prize system" means one or 5 more segregated pools of funds that have been collected from player wagers, that are irrevocably dedicated to the prospective award of prizes in authorized activities, and in which the house neither has nor can acquire any interest. The Tribe may set and collect a fee 10 from players on a per play, per amount wagered, or time-period basis, and may seed the player pools in the form of loans or promotional expenses, provided that 12 13 seeding is not used to pay prizes previously won.

Sec. 2.17. "State" means the State of California.

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Sec. 2.18. "State gaming agency" means the person, 16 agency, board, commission, or official that the State duly authorizes to fulfill the functions assigned to it under this 18 Gaming Compact. As of the effective date of this Act, this agency is the entity or entities authorized to investigate, 20 approve, and regulate gaming licenses pursuant to the 21 Gambling Control Act (Chapter 5 (commencing with 22 Section 19900) of Division 8 of the Business and 23 Professions Code) or its successors. In the event no agency is authorized to conduct this function, the State 25 shall designate such an agency by statute. If the State fails 26 designate an agency authorized to investigate, approve, and regulate gaming licenses, any function assigned to the State gaming agency in this Gaming Compact shall be assumed by the Tribal gaming agency 30 until the State so designates an agency as provided herein.

31 Sec. 2.19. "Tribal Chairperson" means the person duly elected or selected under the Tribe's organic 32 documents, customs, or traditions to serve as the primary spokesperson for the Tribe. 34

Sec. 2.20. "Tribal gaming agency" means the person, 36 agency, board, committee, commission, designated under tribal law, including, but not limited to, 37 an intertribal gaming regulatory agency approved to 38 fulfill those functions by the National Indian Gaming Commission, as primarily responsible for carrying out the AB 85 **— 10 —**

Tribe's regulatory responsibilities under IGRA and the

Tribal gaming ordinance. No person employed in, or in connection with, the management, supervision,

conduct of any gaming activity may be a member or 5 employee of the Tribal gaming agency.

Sec. 2.21. "Tribal gaming terminal" means a gaming 6 device that does not dispense coins or currency and is not activated by a handle.

9 Sec. 2.22. "Tribe" means the [official name of Tribe], 10 a federally recognized Indian tribe.

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Sec. 3.0. CLASS III GAMING AUTHORIZED AND 13 PERMITTED. The Tribe is hereby authorized permitted to engage in the gaming activities expressly 15 referred to in Section 4.0.

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Sec. 4.0. SCOPE OF CLASS III GAMING

- 4.1. Authorized and Permitted 19 Gaming. To the extent regarded as forms or types of class III gaming, the Tribe is hereby authorized and permitted to operate the following gaming activities under the terms and conditions set forth in this Gaming 23 Compact:
- (a) The operation of Tribal gaming terminals, 25 provided that such devices shall meet the technical standards adopted pursuant to Section 8.1.15 and shall pay prizes solely in accordance with a players' pool prize system.
- (b) The operation of any card games that were 30 actually operated in any tribal gaming facility in California on or before January 1, 1998, and are not within 32 class II of IGRA (which class II games are not affected by this Gaming Compact), provided that such non-class II 34 card games shall pay prizes solely in accordance with a players' pool prize system.
- (c) The operation of any lottery game, including, but 36 37 not limited to, drawings, raffles, match games, and instant lottery ticket games. 38
- (d) The simulcasting and offering of off-track betting 39 40 on horse races, if offered in accordance with the terms

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and conditions of the Tribal-State compact between the State and the Sycuan Band of Mission Indians that existed on March 31, 1997 ("Sycuan compact"), the terms of which shall be adjusted for northern California racing if 5 required by the geographic location of the Tribe, and which compact is hereby incorporated by reference on the effective date of this Gaming Compact, unless the Tribe elects to adopt the provisions of an existing compact pursuant to the next sentence. If the Tribe and the State 10 have already entered into a compact governing off-track wagering, that compact, at the Tribe's option, continue in full force and effect as the off-track wagering 12 13 provisions intended by this section, or the Sycuan 14 compact terms and conditions may be substituted therefor. The Tribe may notify the State, at the time the notice under Section 99002 of the Act is given, or at any 17 later date as the Tribe may deem appropriate, of its with regard to which off-track 19 compact it has elected to incorporate herein. With regard 20 compact governing Tribal-State wagering, including this Gaming Compact, if the State 21 lacks jurisdiction under federal law to collect a license fee or other charge on wagers placed at a tribal facility, which fee or charge would ordinarily be collected on wagers at nontribal facilities, an amount equal to that fee or charge shall be deducted from any off-track wagers made at the 27 Tribe's facility and shall be distributed to the Tribe.

4.2. Authorized Gaming Facilities. The Tribe may establish and operate gaming facilities in which the gaming activities authorized under this Gaming Compact may be conducted, provided that the facilities are located on Indian lands within California over which the Tribe has jurisdiction, and qualify under federal law as lands upon which gaming can lawfully be conducted. The Tribe may combine and operate in those gaming facilities any 36 forms and kinds of gaming permitted under law, except to the extent limited under IGRA or the Tribe's gaming ordinance.

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Sec. 5.0. TRIBAL, STATE, AND LOCAL TRUST **FUNDS**

Sec. 5.1. Conditional Obligation to Contribute Contribution Formula. (a) The Funds: parties 5 acknowledge that operation of the Tribal gaming terminals authorized under this Gaming Compact is expected to occupy a unique place in gaming within the State that is material to the ability of the Tribe and other tribal governments operating under similar compacts to 10 achieve the economic development and other goals intended by IGRA. The Tribe therefore agrees to make the contributions to the trust funds described in Sections 12 13 5.2, 5.3, and 5.4, only for as long as it and other tribes that 14 have entered into Gaming Compacts are not deprived of that unique opportunity. Accordingly, in the event that 16 any other person or entity, including, but not limited to, the California State Lottery, lawfully operates gaming 17 18 devices within the State at any time after January 2, 1998, any and all obligations by the Tribe to make the trust fund 20 contributions required under Sections 5.2, 5.3, and 5.4 shall immediately and permanently cease and terminate. 22 For the purposes of this section only, no equipment or type of game played thereon or therewith that was offered by the California State Lottery or any race track in California prior to January 2, 1998, may be deemed to cause the cessation and termination of those trust fund 27 contributions.

(b) The contributions due under Sections 5.2, 5.3, and 5.4 shall be determined and made on a calendar quarter basis, by first determining the total number of all Tribal gaming terminals operated by a Tribe during a given quarter ("Quarterly Terminal Base"). Notwithstanding anything in this Section 5.0 to the contrary, the Tribe shall 34 have no obligation to make any contribution to any trust 35 fund on the net win derived from the first 200 terminals 36 in the Quarterly Terminal Base; shall contribute at one-half of the percentage rates specified in Sections 5.2, 5.3, and 5.4 on the net win derived from the next 200 terminals in the Quarterly Terminal Base; and shall contribute at the full percentage rates specified in the **—13** — **AB 85**

above sections on the net win derived from any additional terminals in the Quarterly Terminal Base. In making those computations, the total net win from all terminals 4 in the Quarterly Terminal Base during a given quarter shall be included and evenly divided among all such terminals ("Average Terminal Net Win"), regardless of the actual performance or net win of any particular terminal. The Average Terminal Net Win shall be used as 9 basis for calculating the foregoing exclusions or reductions that are based on the number of terminals in 10 the Quarterly Terminal Base. 12

Sec. 5.2. Nongaming Tribal Assistance Fund.

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Sec. 5.2.1. The Tribe shall participate in a trust fund 14 with all other tribes, if any, that enter into Gaming 15 Compacts under Section 99004 of the Act, into which it shall deposit 2 percent of its net win from Tribal gaming terminals each calendar quarter. The trust fund shall be distributed on an equitable basis for education, economic cultural preservation, development, health care, 20 other tribal purposes to federally recognized tribes located in California that have not participated in any 22 form of gaming within the 12-month period preceding the anticipated receipt of such trust funds.

Sec. 5.2.2. The trust shall have a board of 12 trustees, 25 consisting of one representative from each of three federally recognized tribes in each federal judicial district in California, elected by nomination as set forth below majority vote of those tribal representatives attending a meeting at which all federally recognized tribes in the district have been given at least 15 days' written notice to attend. Each such tribe shall have one vote. The State shall assist the trust fund in assuring that adequate notice is given to all tribes who are to be 34 represented at the meeting. Two of the trustees from each district shall consist of representatives of tribes in 36 the district that have entered into Gaming Compacts under the Act, and one trustee shall be from a nongaming tribe. If there are no tribes that fit into one category, the trustee positions shall be filled by the other category of tribes. Gaming tribes shall nominate and elect the gaming AB 85 **— 14 —**

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representatives, and tribe nongaming tribes shall nominate and elect the nongaming tribe representative. Trustees shall serve for two-year terms, and shall receive reimbursement for reasonable costs actually incurred to attend meetings and serve as a trustee that have been approved by the board of trustees.

Sec. 5.2.3. All contributions to the fund shall be combined on a statewide basis and shall be distributed from the trust fund on a quarterly basis statewide in 10 accordance with a fair and equitable formula established by the trustees by majority vote. All moneys in the trust 12 fund shall be distributed annually, less reasonable costs of administering the trust fund, which may not exceed 5 14 percent of the moneys contributed to the trust fund in each year, and pursuant to a budget approved by the 15 16 board of trustees.

Sec. 5.2.4. The first meeting of the trustees shall take 18 place within the earlier of 60 days after at least three Compacts have become effective 20 applicable federal judicial district, or six months following 21 the effective date of the first Gaming Compact in that district. Distributions that are due from the Tribe prior to the formal creation of the trust fund specified herein shall be held in trust by the Tribe for such purposes.

Sec. 5.2.5. Contributions to the fund from the Tribe 26 shall be made on the 15th day of the month following the 27 close of the second calendar quarter in which this Gaming 28 Compact has been in effect, based on the net win in the 29 first calendar quarter of operations under the Gaming 30 Compact derived from all Tribal gaming terminals in the 31 Quarterly Terminal Base, and on the 15th day of the 32 month following the close of each calendar quarter 33 thereafter (July 15, October 15, January 15, and April 15; 34 hereafter "contribution dates") based on the second 35 preceding calendar quarter net win. For example, if this 36 Gaming Compact becomes effective on October 10, the 37 first contribution will be due on April 15, based on the 38 total net win from Tribal gaming terminals in Quarterly Terminal Base for the calendar quarter ending **— 15 — AB 85**

December 31. The next contribution date will be July 15. for the quarter ending March 31, and so forth.

Sec. 5.3. Statewide Trust Fund.

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Sec. 5.3.1. The Tribe shall participate in a trust fund with the other Gaming Compact tribes, if any, into which 6 it shall deposit, on a quarterly basis on each contribution date, an amount equal to 3 percent of the net win from the Tribal gaming terminals in the Quarterly Terminal Base. Except as otherwise provided herein, the creation 10 of the trust, board of trustees, and method for making contributions and distributions shall be identical to the manner in which contributions are made, trust funds are 12 distributed, and the board of trustees is created and 14 administered under Section 5.2, provided that nongaming tribes may not be represented or vote for 16 trustees on the board.

Sec. 5.3.2. For each quarter, the board of trustees shall 18 determine, based on a formula, established with approval of the State, that takes into account population, ratio, and emergency medical needs persons over 55 years of age in each county, a method for 22 distributing annually all funds in the trust, except for administrative 23 reasonable expenses (including 24 trustee costs) not to exceed 5 percent of the amounts 25 contributed to the trust fund in each year, and pursuant 26 to a budget approved by the board of trustees. The funds in trust shall be used solely to supplement emergency medical care resources within each county, including, but limited to. those provided by any recognized tribes within the county, provided 30 without increasing said 3 percent amount, one-half of 1 percent of the net win on which said contribution is based shall be used to establish or supplement programs within 34 that address compulsive the county and addictive gambling.

Sec. 5.4. Local Benefits Grant Fund. 36

Sec. 5.4.1. The Tribe shall establish a trust fund into 37 38 which it shall deposit, on a quarterly basis on each contribution date, an amount equal to 1 percent of the net AB 85 -16-

win from Tribal gaming terminals in the Tribe's gaming operation.

60 days after 3 Sec. 5.4.2. Within commencing operations under this Gaming Compact, the Tribe shall invite discussion, on a government-to-government basis, with governmental representatives of any city or county within the boundaries of which the Tribe's gaming facilities are located. Those discussions shall address community needs that could be met by grants of funds 10 from the trust to any such cities and counties. Any federally recognized tribes within the county that are also providing services to meet those community needs shall 12 13 also be included in those discussions and shall be eligible 14 for those grants. The procedure and criteria for receiving 15 such funds shall be submitted in writing to, and approved 16 by, a committee comprised of representatives of each of 17 the eligible local community and tribal governments and 18 the Tribe. The Tribe shall distribute annually all of such 19 trust funds, less reasonable administrative costs of no more than 5 percent, in accordance with a distribution plan agreed upon by the committee that is fair and equitable. Funds not distributed in any year despite good faith efforts to do so shall be carried over to the following 24 vear.

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Sec. 6.0. REGULATION OF GAMING

6.1. Tribal Gaming Ordinance. All activities conducted under this Gaming Compact shall at a minimum comply with a Tribal gaming ordinance duly adopted by the Tribe and approved in accordance with IGRA.

Sec. 6.2. Tribal Ownership, Management. Control of Gaming Facility and Gaming Operation. gaming operations and facilities authorized under this 35 Gaming Compact shall be owned solely by the Tribe. The 36 parties acknowledge that most tribal gaming operations and facilities within the State presently are controlled and conducted solely by a tribe, and that a goal of the Act is to enable all tribes to control and conduct their own operations and facilities, provide

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achieve and employment, and tribal training self-sufficiency. Therefore, although the Tribe shall be entitled to contract for the management of the gaming 4 facility and operation in accordance with IGRA, any such 5 management contract shall provide that, to the extent permitted by law, members of the Tribe will be trained for and advanced to key management positions, and that a goal of the management contractor is to prepare the Tribe to assume the control and conduct of the operation 10 and facility. 11

Sec. 6.3. Prohibition Regarding Minors. Tribal gaming facilities operated pursuant to this Gaming 13 Compact shall be subject to the same minimum-age 14 restrictions for patrons that currently apply to California State Lottery. If alcoholic beverages are served 16 in any area of a Tribal gaming facility operated pursuant this Gaming Compact, prohibitions regarding limits in that area shall be governed by applicable law.

Sec. 6.4. Licensing Requirements and Procedures.

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6.4.1. Summary of Licensing Principles. All 21 persons in any way connected with the gaming operation or facility who are required to be licensed under IGRA and any others required to be licensed under this Gaming Compact, including, but not limited to, all gaming 25 employees and gaming resource suppliers, must licensed by the Tribal gaming agency. The Tribal gaming agency shall have the primary responsibility for licensing those persons and entities and for the regulation of the gaming operation and facility. The Tribal gaming agency shall also certify, through the use of experts and with participation by the State gaming agency if it so desires, that the gaming facility and any construction to be undertaken in regard thereto meet specified building and safety standards. The State gaming agency shall be 34 35 provided with licensing application information 36 reports regarding facility inspections and compliance. The State gaming agency may review that information and object or refrain from objecting thereto. In the event that the State gaming agency fails to object to a gaming license application within 90 days after receipt of that

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information and notification that the Tribal gaming agency intends to issue a temporary or permanent 3 license, the State gaming agency is deemed to have 4 certified that it has no objection to that issuance, but the State gaming agency shall be free at any time to revoke that certification, or to request the Tribal gaming agency to suspend or revoke a gaming license. The dispute resolution processes between the State and the Tribe provided for herein shall be available to resolve disputes 10 between the Tribe and the State regarding such requests and building and safety certifications. The parties intend 12 that the licensing process provided for in this Gaming 13 Compact shall involve joint cooperation between the 14 Tribal gaming agency and the State gaming agency, as 15 more particularly described herein.

Sec. 6.4.2. Gaming Facility. (a) The gaming facility authorized by this Gaming Compact shall be licensed by 18 the Tribal gaming agency in conformity with the requirements of this Gaming Compact, the Tribal gaming 20 ordinance, and IGRA. The license shall be reviewed and renewed, if appropriate, every two years thereafter. Verification that this requirement has been met shall be 23 provided to the State gaming agency. The Tribal gaming agency's certification to that effect shall be posted in a conspicuous and public place in the gaming facility at all times.

(b) In order to protect the health and safety of all 28 gaming facility patrons, guests, and employees, facilities of the Tribe constructed after 30 effective date of this Gaming Compact shall meet the building and safety codes of the Tribe, which, as a 32 condition for engaging in that construction, shall amend 33 its existing building and safety codes if necessary, or enact 34 such codes if there are none, so that they meet the 35 standards of either the building and safety codes of any 36 county within the boundaries of which the site of the 37 facility is located, or the Uniform Building Codes, 38 including all uniform fire, plumbing, electrical, mechanical, and related codes then in effect, provided that nothing herein shall be deemed to confer jurisdiction **— 19 — AB 85**

upon any county or the State with respect to any reference to such building and safety codes.

(c) Any gaming facility in which gaming authorized by this Gaming Compact is conducted shall be licensed by the Tribal gaming agency prior to occupancy if it was not used for any gaming activities under IGRA prior to the effective date of this Gaming Compact, or, if it was so used, within one year thereafter. The issuance of this license shall be reviewed and renewed every two years thereafter. Inspections by qualified building and safety 10 experts shall be conducted under the direction of the Tribal gaming agency as the basis for issuing or renewing 12 any license hereunder. The Tribal gaming agency shall 13 determine and certify that, as to new construction or new use for gaming, the facility meets the Tribe's building and 15 safety code, or, as to facilities or portions of facilities that 16 17 were used for the Tribe's gaming activities prior to this Gaming Compact, that the facility or portions thereof do not endanger the health or safety of occupants or the 20 integrity of the gaming operation.

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(d) The State gaming agency shall be given at least 30 22 days' notice of each inspection by those experts, and, after 10 days' notice to the Tribe, may accompany any such inspection. The Tribe agrees to correct any facility condition noted in an inspection that does not meet the standards set forth in subdivision (b). The Tribal gaming agency and State gaming agency shall exchange any reports of an inspection within 10 days after its completion, which reports shall also be separately and 30 simultaneously forwarded by both agencies to the Tribal Chairperson. Upon certification by those experts that a facility meets applicable standards, the Tribal gaming agency shall forward the experts' certification to the State 34 within 10 days of issuance. If the State objects to that certification, the Tribe shall make a good faith effort to address the State's concerns, but if the State does not withdraw its objection, the matter will be resolved in accordance with the dispute resolution provisions of Section 9.0.

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Sec. 6.4.3. Suitability Standard Regarding Gaming Licenses. In reviewing an application for a gaming license, and in addition to any standards set forth in the Tribal gaming ordinance, the Tribal gaming agency shall consider whether issuance of the license is inimical to public health, safety, or welfare, and whether issuance of the license will undermine public trust that the Tribe's operations, or tribal government 9 generally, are free from criminal and dishonest elements 10 and would be conducted honestly. A license may not be issued unless, based on all information and documents submitted, the Tribal gaming agency is satisfied that the 12 13 applicant is all of the following, in addition to any other 14 criteria in IGRA or the Tribal gaming ordinance:

- (a) A person of good character, honesty, and integrity.
- (b) A person whose prior activities, criminal record, if any, reputation, habits, and associations do not pose a 18 threat to the public interest or to the effective regulation and control of gambling, or create or enhance the dangers of unsuitable, unfair, or illegal practices, methods, or activities in the conduct of gambling or in the carrying on of the business and financial arrangements incidental thereto.
- (c) A person who is in all other respects qualified to be 25 licensed as provided in this Gaming Compact, IGRA, the Tribal gaming ordinance, and any other criteria adopted by the Tribal gaming agency or the Tribe, provided that any applicant who supplied services or equipment to a tribal gaming operation prior to the effective date of this Act, such as, but not limited to, a person who would be deemed to be a gaming employee or gaming resource supplier under this Gaming Compact, or any person who may have been deemed to have violated a law in the 34 exercise of or protection of a tribe's sovereignty rights in 35 connection with fishing, hunting, protection of burial 36 grounds, repatriation of remains or artifacts, or gaming, may not, for that reason, be deemed unsuitable. Nothing 38 herein may be deemed to exempt any such applicant from otherwise qualifying for licensing or certification under this Gaming Compact.

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Sec. 6.4.4. Gaming Employees. Every gaming employee shall obtain, and thereafter maintain, a valid Tribal gaming license, which shall be subject to biannual renewal, provided that in accordance with Section 6.4.9, those persons may be employed on a temporary or conditional basis pending completion of the licensing process.

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Sec. 6.4.5. Gaming Resource Supplier. Any gaming resource supplier who provides, has provided, or is 10 deemed likely to provide at least twenty-five thousand dollars (\$25,000) in gaming resources in any 12-month period shall be licensed by the Tribal gaming agency 13 prior to the sale, lease, or distribution, or further sale, 14 lease, or distribution, of any such gaming resources to or 15 in connection with the Tribe's operation or facility. These 16 licenses shall be renewed at least every two years.

Sec. 6.4.6. Financial Sources. Any party extending 18 financing, directly or indirectly, to the Tribe's gaming facility or gaming operation shall be licensed by the Tribal 20 gaming agency prior to extending that financing. 21 Licensing shall be effective for no more than two years 22 before a renewal must be obtained, provided that, if a lender's gaming license is revoked or not renewed, reasonable arrangements may be made with regard to payment of any balance due to that lender so as to not 26 impose undue hardship on the Tribe, provided that 27 reasonable attempts shall be made to avoid ongoing 28 conflicts with any licensing standard herein. A gaming resource supplier who provides financing in connection 30 with the sale or lease of gaming resources obtained from that supplier may be licensed solely in accordance with licensing procedures applicable, if at all, to gaming resource suppliers. The Tribal gaming agency may, at its 34 discretion, exclude, from the licensing requirements of 35 this section, financing provided by a federally regulated 36 or state-regulated bank, savings and loan, or other federally lending institution, a recognized tribal government or tribal entity thereof, or any agency of the 39 federal, state, or local government.

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Tribal 1 Sec. 6.4.7. Processing Gaming License Applications. Each applicant for a Tribal gaming license shall submit the completed application along with the required information and an application fee, if required, to the Tribal gaming agency in accordance with the rules and regulations of that agency. At a minimum, the Tribal gaming agency shall require submission 8 consideration of all information required under IGRA, including Section 556.4 of Title 25 of the Code of Federal Regulations, for licensing primary management officials 10 and key employees. For applicants who are business entities, these licensing provisions shall apply to the entity 12 as well as: (i) each of its officers and directors; (ii) each 13 14 of its principal management employees, including any chief executive officer, chief financial officer, chief 15 operating officer, or general manager; (iii) each of its 16 owners or partners, if an unincorporated business; (iv) 17 each of its shareholders who owns more than 10 percent of the shares of the corporation, if a corporation; and (v) 20 each person or entity (other than a financial institution that the Tribal gaming agency has determined does not 21 require a license under the preceding section) that has provided financing in connection with any gaming authorized under this Gaming Compact, if that person or entity provided more than 10 percent of (a) the start-up capital, (b) the operating capital over a 12-month period, or (c) a combination thereof. For purposes of this section, where there is any commonality of the characteristics identified in clauses (i) to (iv), inclusive, between any two or more entities, those entities may be deemed to be a single entity. Nothing herein precludes the Tribe or Tribal gaming agency from requiring more stringent 32 33 licensing requirements. 34 6.4.8. Background Investigations 35 Applicants. The Tribal gaming agency shall conduct or 36 cause be conducted all necessary background investigations reasonably required to determine that the 37

applicant is qualified for a gaming license under the 38 standards set forth in Section 6.4.3, and to fulfill all for licensing under IGRA, requirements

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gaming ordinance, and this Gaming Compact. The Tribal agency may not issue a license until determination is made that those qualifications have been met. In lieu of completing its own background investigation, and to the extent that doing so does not conflict with or violate IGRA and the Tribal gaming ordinance, the Tribal gaming agency may rely on a State certification of nonobjection previously issued under a Gaming Compact involving another tribe, or a State gaming license previously issued to the applicant, to fulfill 10 some or all of the Tribal gaming agency's background investigation obligation. An applicant for a Tribal gaming 12 13 license shall be required to provide releases to the State 14 gaming agency to make available to the Tribal gaming agency background information regarding the applicant. 15 The State gaming agency shall cooperate in furnishing to 16 17 the Tribal gaming agency that information, unless doing so would violate any agreement the State gaming agency has with a source of the information other than the 19 applicant, or would impair or impede a criminal 21 investigation, or unless the Tribal gaming agency cannot provide sufficient safeguards to assure the State gaming 23 agency that the information will remain confidential.

6.4.9. Temporary Licensing. Notwithstanding anything herein to the contrary, if the applicant has completed a license application in a manner satisfactory to the Tribal gaming agency, and that agency conducted a preliminary background investigation, the investigation or other information held by agency does not indicate that the applicant has a criminal history or other information in his or her background that would either automatically disqualify the applicant from obtaining a license or cause a reasonable person to investigate further before issuing a license, or is otherwise 34 unsuitable for licensing, the Tribal gaming agency may 36 issue a temporary license and may impose such specific conditions thereon pending completion of the applicant's background investigation as the Tribal gaming agency in its sole discretion shall determine. Special fees may be required by the Tribal gaming agency to issue or maintain

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a temporary license. A temporary license shall remain in effect until suspended or revoked, or final determination is made on the application. At any time after issuance of a temporary license, the Tribal gaming agency may suspend or revoke it in accordance with Sections 6.5.1 and 6.5.5, and the State gaming agency may request suspension or revocation in accordance with 8 subdivision (d) of Section 6.5.6.

Sec. 6.5. Gaming License Issuance. Upon the necessary background investigation 10 completion of (including any reliance in whole or in part on a State 12 certification of nonobjection, or a State gaming license 13 under Section 6.4.8), receipt and review of such further 14 information as the Tribal gaming agency may require, and as to applicants who are not Tribal members, actual 16 or constructive receipt by the Tribal gaming agency of a certificate of nonobjection by the State gaming agency, 17 18 and payment of all necessary fees by the applicant, the Tribal gaming agency may issue a license on a conditional 19 or unconditional basis. Nothing herein shall create a property or other right of an applicant in an opportunity to be licensed, or in a license itself, both of which shall be considered to be privileges granted to the applicant in the sole discretion of the Tribal gaming agency.

Sec. 6.5.1. Denial, Suspension, or Revocation 26 Licenses. Any application for a gaming license may be denied, and any license issued may be revoked, if the Tribal gaming agency determines that the application is incomplete or deficient, the applicant is determined to be unsuitable or otherwise unqualified for a gaming license, the State objects to the issuance of that license pursuant to subdivision (c) of Section 6.5.6. Pending consideration of revocation, the Tribal gaming agency 34 may suspend a license in accordance with Section 6.5.5. All rights to notice and hearing shall be governed by 36 Tribal law, as to which the applicant will be notified in writing along with notice of an intent to suspend or revoke the license.

39 Sec. 6.5.2. Renewal of Licenses; Extensions; Further 40 Investigation. In the event a licensee has applied for <u>__ 25 __</u> **AB 85**

renewal prior to expiration of a license and the Tribal gaming agency has, through no fault of the applicant, been unable to complete the renewal process prior to that 4 expiration, the license shall be deemed automatically extended until formal action has been taken on the renewal application or a suspension or revocation has occurred. Applicants for renewal of a license shall provide updated material as requested, on the appropriate renewal forms, but, at the discretion of the Tribal gaming agency, may not be required to 10 resubmit historical data previously submitted or that is otherwise available to the Tribal gaming agency. At the 12 discretion of the Tribal gaming agency, an additional background investigation may be required at any time if the Tribal gaming agency determines the need for 15 information concerning 16 further the applicant's 17 continuing suitability or eligibility for a license. 18

Sec. 6.5.3. Identification Cards. The Tribal gaming 19 agency shall require that all persons who are required to 20 be licensed shall wear, in plain view at all times while in the gaming facility, identification badges issued by the Tribal gaming agency. Identification badges must include information including, but not limited to, a photograph and an identification number, which sufficient to enable agents of the Tribal gaming agency to readily identify the employees and determine the validity and date of expiration of their license.

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Sec. 6.5.4. Fees for Tribal License. The fees for all 29 tribal licenses shall be set by the Tribal gaming agency.

Sec. 6.5.5. Suspension of Tribal License. The Tribal gaming agency may summarily suspend the license of any employee if the Tribal gaming agency determines that the continued licensing of the person or entity could constitute a threat to the public health or safety or may be in violation of the Tribe's licensing standards. Any right to notice or hearing in regard thereto shall be governed by Tribal law.

6.5.6. State Certification Process. (a) Except 38 Sec. for enrolled members of a federally recognized California tribe, who shall be licensed exclusively by the Tribe, upon AB 85 **— 26 —**

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receipt of a completed license application and a determination by the Tribal gaming agency that 3 intends to issue the earlier of a temporary or permanent 4 license, the Tribal gaming agency shall transmit to the State gaming agency a copy of all Tribal license application materials together with a set of fingerprint 6 cards, a current photograph, and such releases of information, waivers, and other completed and executed forms as have been obtained by the Tribal gaming 10 agency, unless the State gaming agency waives some or all of those submissions, together with a notice of intent 12 to license that applicant. Additional information may be required by the State gaming agency to assist it in its 14 background investigation, provided that such gaming agency requirement shall be no greater than that 15 16 which is typically required of applicants for a State gaming license in connection with nontribal gaming 17 18 activities and at a similar level of participation or employment. The State gaming agency and the Tribal gaming agency (together with Tribal gaming agencies 21 under other Gaming Compacts) shall cooperate 22 developing standard licensing forms for Tribal gaming license applicants, on a statewide basis, that reduce or eliminate duplicative or excessive paperwork, 25 forms and procedures shall take into account the Tribe's requirements under IGRA and the expense thereof.

(b) Temporary License Objection. The State gaming 28 agency shall notify the Tribal gaming agency as promptly as possible if it has an objection to the issuance of a temporary license, but the Tribal gaming agency may not be required to await objection or nonobjection by the State gaming agency in issuing a temporary license. Any objection shall be made in good faith, and shall be given 34 prompt and thorough consideration in good faith by the 35 Tribal gaming agency. Nothing herein prevents the State 36 gaming agency from at any time requesting suspension or 37 revocation of a temporary license pursuant to subdivision 38 (d) of Section 6.5.6. Any dispute over the issuance of a temporary license shall be resolved in accordance with the procedures set forth in Section 9.0.

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1 (c) Background Investigations of Applicants. Upon of completed license application information from the Tribal gaming agency, the State gaming agency may conduct a background investigation to determine whether the applicant is suitable to be licensed in accordance with the standards set forth in Section 6.4.3. The State gaming agency and Tribal gaming agency shall cooperate in sharing as much background information as 9 possible, both to maximize investigative efficiency and thoroughness and to minimize investigative costs. Upon 10 completion of the necessary background investigation or other verification of suitability, the State gaming agency 12 13 shall issue a notice to the Tribal gaming agency certifying that the State has no objection to the issuance of a license Tribal 15 applicant by the gaming 16 ("certification of nonobjection"), or that it objects to that issuance. If notice of objection is given, a statement 18 setting forth the grounds for the objection shall be 19 forwarded to the Tribal gaming agency together with the 20 information upon which the objection was based, unless doing so would violate a confidentiality agreement or 21 22 compromise a pending criminal investigation. If a notice of objection or a certificate of nonobjection is not received by the Tribal gaming agency within 90 days of the first receipt by the State gaming agency of the application information and intent to issue a temporary 27 or permanent license, as provided herein, the State gaming agency shall be deemed to have issued a certificate of nonobjection.

Requesting Tribal (d) Grounds for License 31 Revocation or Suspension or Denying State Certification of Nonobjection. The State gaming agency may revoke a State certification of nonobjection if it determines at any time that the applicant or license holder does not meet the standards for suitability set forth in Section 6.4.3. Upon the Tribal gaming agency's receipt of notice of that action, it shall immediately and in good faith consider the the State gaming agency action of and, if circumstances warrant it, take action to suspend revoke the licensee's Tribal license, unless within seven

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days of receipt of that notice it has notified the State gaming agency that good cause exists to defer taking that action, including the need for further investigation. 4 Disputes regarding the action taken or not taken in 5 response to the State gaming agency request shall be 6 resolved pursuant to Section 9.0. If at any time the State gaming agency becomes aware of information that would constitute good cause to deny or revoke the Tribal license of any person, including members of federally recognized 10 Indian tribes in California who are exempt from the State review process, it shall convey that information to the Tribal gaming agency promptly after being made aware 12 13 of that information, and may request that appropriate action be taken by the Tribal gaming agency as to that 15 person. 16

Sec. 6.5. Licenses Required. A person may not be employed by, or act as a gaming resource supplier to, any 18 gaming activity or facility of the Tribe unless that person, if required to be licensed, has obtained all licenses required hereunder.

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Sec. 7.0. TRIBAL ENFORCEMENT OF GAMING 23 COMPACT PROVISIONS

Sec. 7.1. On-Site Regulation. It is the responsibility 25 of the Tribal gaming agency to conduct on-site gaming regulation and control in order to enforce the terms of this Gaming Compact, IGRA, and the Tribal gaming ordinance with respect to gaming operation and facility compliance, and to protect the integrity of the gaming activities, the reputation of the Tribe and the gaming operation for honesty and fairness, and the confidence of patrons that tribal government gaming in California meets the highest standards of regulation and internal controls. To meet those responsibilities, the 34 gaming agency shall adopt regulations, procedures, and practices as set forth herein. 36

7.2. Investigation and Sanctions. The Tribal gaming agency shall investigate any reported violation of this Gaming Compact and shall require the gaming operation to correct the violation upon such terms and **— 29 — AB 85**

conditions as the Tribal gaming agency determines are necessary. The Tribal gaming agency shall empowered by the Tribal ordinance to impose fines or other sanctions within the jurisdiction of the Tribe against gaming licensees or other persons who interfere with or violate the Tribe's gaming regulatory requirements and obligations under IGRA, the Tribal gaming ordinance, or this Gaming Compact. The Tribal gaming agency shall report continued violations or failures to comply with its 10 orders to the State gaming agency, provided that the continued violations and compliance failures have first been reported to the Tribe and no corrective action has 12 13 been taken within a reasonable period of time. 14

Sec. 7.3. Assistance by State Gaming Agency. If 15 requested by the Tribal gaming agency, the State gaming 16 agency shall assist in any investigation initiated by the 17 Tribal gaming agency and provide other requested 18 services to ensure proper compliance with this Gaming 19 Compact. The State shall be reimbursed for its reasonable 20 costs of that assistance provided that it has received from Tribe approval the in advance for expenditures.

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Sec. 7.4. Access to Premises by State Gaming Agency; 24 Notification; Inspections. Notwithstanding 25 Tribe has the primary responsibility to administer and enforce the regulatory requirements, the State gaming agency shall have the right to inspect the Tribe's gaming 28 facilities with respect to class III gaming activities only, and all gaming operation or facility records relating 30 thereto, subject to the following conditions:

31 Sec. 7.4.1. Inspection of public areas of a gaming 32 facility may be made at any time without prior notice 33 during normal gaming facility business hours.

34 Sec. 7.4.2. Inspection of private areas of a gaming 35 facility not accessible to the public may be made at any 36 time during normal gaming facility business hours, immediately after the State gaming agency's authorized inspector notifies the Tribal gaming agency and gaming facility management of his or her presence on premises, presents proper identification,

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access to the nonpublic areas of the gaming facility. The Tribal gaming agency, in its sole discretion, may require an employee of the gaming facility or the Tribal gaming agency to accompany the State gaming agency inspector at all times that the State gaming agency inspector is on the premises of a gaming facility. If the Tribal gaming agency imposes such a requirement, it shall require such an employee of the gaming facility or the Tribal gaming 9 agency to be available at all times for those purposes.

7.4.3. Inspection 10 and copying operation records may occur at any time, immediately after notice to the Tribal gaming agency, during the 12 normal hours of the facility's business office, provided 14 that the inspection and copying of those records may not interfere with the normal functioning of the gaming 15 facility. Notwithstanding 16 operation or any provision of the law of this State, all information and 17 18 records, and copies thereof, that the State gaming agency obtains, inspects, or copies pursuant to this Gaming 20 Compact shall be and remain the property solely of the Tribe, and may not be released or divulged for any 21 purpose without the Tribe's prior written consent, except that the production of those records may be compelled by subpoena in a criminal prosecution or in a proceeding for violation of this Gaming Compact without the Tribe's prior written consent, and provided further that, prior to the disclosure of the contents of any such records, the Tribe shall be given at least 10 court days' notice and an opportunity to object or to require the redaction of trade secrets or other confidential information that is not relevant to the proceeding in which the records are to be 32 produced. 33

Sec. 7.4.4. Whenever a representative of the State 34 gaming agency enters the premises of the gaming facility 35 for any such inspection, that representative immediately identify himself or herself to security or supervisory personnel of the gaming facility.

38 Sec. 7.4.5. Any person associated with the State gaming agency who is expected to have access to nonpublic areas of the gaming facility shall first be

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identified to the Tribal gaming agency as so authorized, and following a sufficient period of time for the Tribal gaming agency to conduct a reasonable inquiry into the person's character and background, and to approval to that person's presence, which approval may not be unreasonably withheld.

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- Sec. 8.0. RULES AND REGULATIONS FOR THE OPERATION AND MANAGEMENT OF THE TRIBAL 10 GAMING OPERATION
- Sec. 8.1. Adoption of Regulations for Operation and Management; Minimum Standards. In order to meet 12 the goals set forth in this Gaming Compact and required 14 of the Tribe by law, the Tribal gaming agency shall be 15 vested with the authority to promulgate, at a minimum, 16 rules and regulations governing the following subjects, and to ensure their enforcement in an effective manner:
- Sec. 8.1.1. The enforcement of all relevant laws and 19 rules with respect to the gaming operation and facility, and the power to conduct investigations and hearings with respect thereto and to any other subject within its 21 22 jurisdiction.
- 23 Sec. 8.1.2. The physical safety of gaming operation 24 patrons, employees, and any other person while in the 25 gaming facility.
 - 8.1.3. The physical safeguarding of transported to, within, and from the gaming facility.
 - Sec. 8.1.4. The prevention of illegal activity from occurring within the facility or with regard to the gaming operation, including, but not limited to, the maintenance of employee procedures and a surveillance system as provided below.
- 33 Sec. 8.1.5. The detention of persons who may be 34 involved in illegal acts for the purpose of notifying 35 appropriate law enforcement authorities.
- Sec. 8.1.6. The recording of any and all occurrences 36 37 within the gaming facility that deviate from normal procedures policies 38 operating and (hereafter "incidents"). The procedure for recording incidents shall 40 (1) specify that security personnel record all incidents,

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- regardless of employee's determination that an the
- shall be incident may be immaterial (all incidents
- identified in writing); (2) require the assignment of a
- number to each report; (3) provide for sequential
- 5 permanent reporting in indelible ink in a bound
- notebook from which pages cannot be removed and in
- which entries are made on each side of each page; and (4)
- require that each report include, at a minimum, all of the 9 following:
- 10 (a) The record number.
- 11 (b) The date.
- 12 (c) The time.

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- (d) The location of the incident. 13
 - (e) A detailed description of the incident.
- (f) The persons involved in the incident. 15
- (g) The security department employee assigned to the 16 17 incident.
- 18 Sec. 8.1.7. The establishment of employee procedures designed to permit detection of any irregularities, theft, 19 20 cheating, fraud, or the like.
- Sec. 8.1.8. Maintenance of a list of persons barred from 22 the gaming facility who, because of their past behavior, association criminal history, or with persons organizations, pose a threat to the integrity of the gaming activities of the Tribe or to the integrity of regulated gaming within the State.
- Sec. 8.1.9. The conduct of an audit of the gaming 28 operation, not less than annually, by an independent certified public accountant, in accordance with the auditing and accounting standards for audits of casinos of the American Institute of Certified Public Accountants.
- 32 Sec. 8.1.10. Submission to and prior approval from the 33 Tribal gaming agency of the rules and regulations of each 34 class III game to be operated by the Tribe, and of any changes in those rules and regulations. No class III game 36 may be played that has not received Tribal gaming agency approval. 37
- Sec. 8.1.11. Maintenance of a copy of the rules, 38 regulations, and procedures for each game as presently played, including, but not limited to, the method of play

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and the odds and method of determining amounts paid to winners. Information regarding the method of play, odds, payoff determinations, and player pool balances shall be visibly displayed or available to patrons in written form in the gaming facility. Betting limits applicable to any gaming station shall be displayed at that gaming station. In the event of a patron dispute over the application of any gaming rule or regulation, the matter shall be handled in accordance with the Tribal gaming 10 ordinance and any rules and regulations promulgated by the Tribal gaming agency. 12

Sec. 8.1.12. Maintenance of a closed-circuit television surveillance system consistent with industry standards for gaming facilities of the type and scale operated by the Tribe, which system shall be approved by, and may not 16 be modified without the approval of, the Tribal gaming agency. The Tribal gaming agency shall have current 18 copies of the gaming facility floor plan and closed-circuit television system at all times, and any modifications thereof first shall be approved by the Tribal gaming agency.

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Sec. 8.1.13. Maintenance of a cashier's cage in accordance with industry standards for such facilities.

Sec. 8.1.14. A description of minimum staff and supervisory requirements for each gaming activity to be conducted.

Sec. 8.1.15. Regulations specific to technical standards 28 for the operation of Tribal gaming terminals and other games authorized herein to be adopted by the Tribe, 30 which technical specifications may be no less stringent than those approved by a recognized gaming testing laboratory in the gaming industry.

Sec. 8.2. Criminal Jurisdiction. Nothing 34 Gaming Compact affects the criminal jurisdiction of the State under Public Law 280 (18 U.S.C. Sec. 1162) or IGRA, 36 to the extent applicable, provided that no gaming activity conducted in compliance with this Gaming Compact and the Act may be deemed to be a civil or criminal violation of any law of the State. Except as otherwise provided herein, to the extent the State contends that a violation AB 85 **— 34 —**

of this Gaming Compact or any law of the State regarding the regulation or conduct of gambling has occurred at or in relation to the Tribe's gaming operation or facility, the violation shall be treated solely as a civil matter to be 5 resolved pursuant to Section 9.0.

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Sec. 9.0. DISPUTE RESOLUTION PROVISIONS

Sec. 9.1. Voluntary Resolution; Reference to Other 9 Means Resolution. In of the of recognition 10 government-to-government relationship of the Tribe and the State, the parties shall make their best efforts to 12 resolve disputes that occur under this Gaming Compact 13 by good faith negotiations whenever possible. Therefore, 14 without prejudice to the right of either party to seek 15 injunctive relief against the other when circumstances 16 require immediate relief, parties that the establish a threshold requirement that disputes between 18 the Tribe and the State first be subjected to a process of meeting and conferring in order to foster a spirit of 20 cooperation and efficiency in the administration and monitoring of performance and compliance by each 22 other with the terms, provisions, and conditions of this Gaming Compact, as follows:

- (a) Either party shall give the other, as soon as possible after the event giving rise to the concern, a written notice setting forth the issues to be resolved.
- (b) The parties shall meet and confer in a good faith 28 attempt to resolve the dispute through negotiation not later than 10 days after receipt of the notice, unless both parties agree in writing to an extension of time.
- (c) If the dispute is not resolved to the satisfaction of 32 the parties within 20 days after the first meeting, then a party may seek to have the dispute resolved by an arbitrator in accordance with this section. "Dispute," for purposes of this subdivision, means any disagreement between the State gaming agency and the Tribal gaming agency in reference to the provisions of Sections 4.0 to 8.1.15, inclusive.
 - (d) Disagreements other than disputes as defined in subdivision (c) shall be resolved in federal district court

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and all applicable courts of appeal (or, if those federal courts lack jurisdiction, in any court of competent jurisdiction and its related courts of appeal). The disputes to be submitted to court action include, but are not limited to, any other dispute, including, but not limited to, claims of breach or failure to negotiate in good faith. In no event may the Tribe be precluded from pursuing any arbitration or judicial remedy against the State on the grounds that the Tribe has failed to exhaust its state 10 administrative remedies.

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Sec. 9.2. Arbitration Rules. Arbitration shall be conducted in accordance with the policies and procedures of the Commercial Arbitration Rules of the 14 American Arbitration Association, and shall be held on the Tribe's reservation. Each side shall bear its own costs, attorneys' fees, and one-half the cost of the arbitration. Only one arbitrator may be named, unless the Tribe and the State agree otherwise. The decision of the arbitrator shall be binding.

Sec. 9.3. No Waiver or Preclusion of Other Means of 21 Dispute Resolution. This section may not be construed to waive, limit, or restrict any remedy that is otherwise available to either party, nor may this section be construed to preclude, limit, or restrict the ability of the parties to pursue, by mutual agreement, any other method of dispute resolution, including, but not limited to, mediation or utilization of a technical advisor to the Tribal and State gaming agencies, provided that neither party is under any obligation to agree to such alternative method of dispute resolution.

31 Sec. 9.4. Limited Waiver of Sovereign 32 Immunity. (a) In the event that a dispute is to be resolved in federal court or a court of competent jurisdiction as provided in Section 9.1, the State and the 35 Tribe expressly consent to be sued therein and waive any 36 immunity therefrom that they may have, provided that:

(1) The dispute is limited solely to issues arising under 37 this Gaming Compact; 38

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side makes any claim for monetary (2) Neither damages (that is, only injunctive, specific performance, or declaratory relief is sought); and

- (3) No person or entity other than the Tribe and the State are parties to the action.
- (b) In the event of intervention by any additional party into any such action without the consent of the Tribe and the State, the waivers of both the Tribe and State provided for herein shall be deemed to be revoked 10 and void.
- (c) The waivers and consents provided for under this 12 Section 9.0 shall extend to any actions to compel arbitration, any arbitration proceeding herein, any action 14 to confirm or enforce any arbitration award as provided 15 herein, and any appellate proceedings emanating from a 16 matter in which an immunity waiver has been granted. 17 Except as stated herein, no other waivers or consents to 18 be sued, either express or implied, are granted by either

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10.0. PUBLIC Sec. HEALTH. SAFETY. **AND** 22 LIABILITY

Sec. 10.1. Compliance. For the purposes of this 24 Gaming Compact, the Tribal gaming operation comply with and enforce standards no less stringent than the following with respect to public health and safety:

- (a) Public health standards for food and beverage 28 handling in accordance with United States Public Health Service requirements.
- (b) Federal water quality and safe drinking water 30 31 standards.
- (c) The building and safety standards set forth in 32 33 Section 6.4.
- 34 (d) A requirement that the Tribe carry no less than 35 two million dollars (\$2,000,000) in public liability 36 insurance for patron claims, and that the Tribe provide reasonable assurance that those claims will be promptly and fairly adjudicated, and that legitimate claims will be paid, provided that nothing herein requires the Tribe to 40 agree to liability for punitive damages or attorneys' fees.

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(e) Tribal codes and other applicable federal law regarding public health and safety.

(f) The creation and maintenance of a system that employee work-related injuries, provides redress for unemployment through disabilities, and requiring insurance or self-insurance, or by other means, which system includes the right to notice, hearings, and a means of enforcement and provides benefits comparable to those mandated for comparable workplaces under State law.

Sec. 10.2. Emergency Service Accessibility. Tribal gaming operation shall ensure that it has made 13 reasonable provisions for adequate emergency medical, and related relief and disaster services for patrons and employees of the facility.

Sec. 10.3. Alcoholic Beverage Service. Standards for alcohol service shall be subject to applicable law.

11.0. AMENDMENTS, DURATION, Sec. AND EFFECTIVE DATE

11.1. Effective Date. This Gaming Compact Sec. shall constitute the agreement between the State and the Tribe pursuant to IGRA and may be amended and modified only under the provisions set forth herein. This Gaming Compact shall take effect upon publication of notice of approval by the United States Secretary of the Interior in the Federal Register in accordance with applicable federal law (25 U.S.C. Sec. 2710(d)(3)(B)).

11.2. Voluntary Termination. Once this Gaming Compact shall be in effect until terminated 30 either by the written agreement of both parties or by the Tribe unilaterally upon 60 days' written notice to the 33 Governor.

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Sec. 12.0. AMENDMENTS; RENEGOTIATIONS

Sec. 12.1. The terms and conditions of this Gaming 36 37 Compact may be amended at any time by the mutual and written agreement of both parties, and such amendment is approved hereby as part of the Act.

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Sec. 12.2. In the event that federal or State law is changed or is interpreted, by enactment, a final court decision, a practice of the State gaming agency, or the inclusion of such gaming in a tribal-state compact, to permit gaming in California that is not now permitted to 6 any person or entity for any purpose, or, if permitted, is being lawfully offered for the first time, this Gaming Compact shall be automatically amended to include that permitted or offered gaming, which shall be deemed to 10 be included within the definition of "gaming activities" hereunder.

Sec. 12.3. This Gaming Compact is subject to 13 renegotiation in the event the Tribe wishes to engage in 14 forms of class III gaming other than those games authorized or automatically included herein and requests 16 renegotiation for that purpose, provided that, except for a change in law or a court ruling that establishes the right 18 of the Tribe to engage in other forms of gaming, no such renegotiation may be sought for 12 months following the 20 effective date of this Gaming Compact.

Sec. 12.4. Process and Negotiation Standards. All 22 requests to amend or renegotiate shall be in writing, 23 addressed to the State gaming agency, and shall include 24 the activities or circumstances to be negotiated together 25 with a statement of the basis supporting the request. If the 26 request meets the requirements of this section, parties shall confer promptly and determine a schedule 28 for commencing negotiations within 30 days of the request. Unless expressly provided otherwise herein, all amendatory matters involving negotiations other 30 or processes under this section shall be controlled, and conducted (a) in conformity with the provisions and requirements of IGRA, including those 34 provisions regarding the obligation of the State to 35 negotiate in good faith and the enforcement of that 36 obligation in federal court, as to which obligation and actions in federal court the State hereby agrees and 38 consents to be sued in that court system, and (b) in conformity with the authority of the Secretary of the 40 Interior to adopt procedures for the Tribe's engagement **— 39 — AB 85**

in class III gaming if no agreement in a Gaming Compact can be reached and the State has failed to negotiate in good faith. The Chairperson of the Tribe and the Governor of the State are hereby authorized to designate the person or agency responsible for conducting the negotiations, and shall execute any documents necessary as a result thereof.

Sec. 13.0. NOTICES. Unless otherwise indicated by this Gaming Compact, all notices required or authorized to be served shall be served by first-class mail at the following addresses:

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13 Governor

Tribal Chairperson

State of California

[Formal Name of Tribe]

15 State Capitol

16 Sacramento, California

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Sec. 14.0. SEVERABILITY. In the event that any 19 section or provision of this Gaming Compact is held 20 invalid, or its application to any particular activity is held invalid, it is the intent of the parties that the remaining sections of this Gaming Compact continue in full force and effect, provided that, in the event provisions must be added to this Gaming Compact in order to preserve the 25 intentions of the parties in light of that invalidity, the parties shall promptly negotiate those provisions in good faith.

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15.0. CHANGES IN IGRA. This Sec. Gaming Compact is intended to meet the requirements of IGRA or any successor statute, as in effect on the date this Gaming Compact becomes effective. changes to IGRA that diminish the rights of the State or 34 the Tribe may not be applied retroactively to this Gaming 35 Compact, except to the extent that federal law validly 36 mandates that diminishment without the State's or the Tribe's respective consent.

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Sec. 16.0. MISCELLANEOUS

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Sec. 16.1. The parties agree that, in order to further the intent of the parties and the goals of the Act, and to implement this Gaming Compact in a manner consistent therewith, this Gaming Compact shall be amended by mutual consent, arrived at as the result of good faith 6 negotiations, if necessary to clarify or effectuate the goals and intent of this Gaming Compact and the Act, to the extent that the goals and intent are not addressed, or are ambiguously or incompletely provided 10 provided that nothing in this section may delay the 11 effective date or implementation of this Gaming 12 Compact.

Sec. 16.2. Any State agency or other subdivision of the 14 State providing regulatory or other services to the Tribe 15 pursuant to this Gaming Compact shall be entitled to 16 reimbursement from the Tribe for the actual reasonable cost of those services, and the Tribe shall 18 promptly pay that reimbursement to that agency or 19 subdivision upon receipt of itemized invoices therefor. 20 Any disputes concerning the reasonableness of any claim 21 for reimbursement shall be resolved in accordance with the dispute resolution procedures set forth in Section 9.0.

Sec. 16.3. This Gaming Compact sets forth the full and complete agreement of the parties and supersedes any prior agreements or understandings with respect to the subject matter hereof.

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[FORMAL NAME OF TRIBE] By ______ DATED: ____ day of ______, __ Chairperson THE STATE OF CALIFORNIA _______ DATED: _____ day of ______, ___." Governor

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99005. The Gaming Compact offered in Section 99004 shall, to the extent permitted by law, be deemed agreed to, approved, and executed by the State of California in the event a request therefor is duly made by a federally recognized Indian tribe in accordance with Section 99002 **— 41 —** AB 85

and it is not executed by the Governor within the time prescribed in this chapter, provided that, in the event this provision is deemed to be unlawful or ineffective for any reason, or if the tribe in its discretion seeks to compel execution of the Gaming Compact through court action, the State of California hereby submits to the jurisdiction of the courts of the United States in any action brought against the state by any federally recognized Indian tribe asserting any cause of action arising from the state's 10 refusal to execute the Gaming Compact offered in Section 99004 upon a tribe's request therefor. Without limiting the foregoing, the State of California also submits 12 13 to the jurisdiction of the courts of the United States in any 14 action brought against the state by any federally 15 recognized California Indian tribe asserting any cause of 16 action arising from the state's refusal to enter into negotiations with that tribe for the purpose of entering 17 18 into a different Tribal-State compact pursuant to IGRA or 19 to conduct those negotiations in good faith, the state's 20 refusal into negotiations concerning enter 21 amendment of a Tribal-State compact to which the state is a party, or to negotiate in good faith concerning that amendment, or the state's violation of the terms of any Tribal-State compact to which the state is or may become 25 a party. 26

99006. The gaming authorized pursuant 27 chapter, including, but not limited to, the gaming authorized pursuant to the Gaming Compact set forth in Section 99004, is not subject to any prohibition in state law now hereafter enacted. Without limiting foregoing, and notwithstanding any other provision of following forms of gaming specifically are law, the permitted and authorized to be conducted on Indian lands by a tribe that has entered into a Tribal-State compact with the state pursuant to this chapter, IGRA, or any other law:

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(a) Any card games that were operated on any Indian 38 reservation in California on or before January 1, 1998, provided that, with respect to card games that are not within class II of IGRA (which class II games are not AB 85 **— 42 —**

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affected by this chapter), those card games shall pay prizes solely in accordance with a players' pool prize system in which one or more segregated pools of funds that have been collected from player wagers irrevocably dedicated to the prospective award of prizes in those card games or other lottery games, promotions, or contests and in which the house neither has acquired nor can acquire any interest. The tribe may set and collect a fee from players on a per play, per amount wagered, or 10 time-period basis, and may seed the pools in the form of loans or promotional expenses, provided that the seeding 12 is not used to pay prizes previously won.

- (b) Any gaming or gambling device, provided that the 14 devices do not dispense coins or currency and are not 15 activated by handles, and prizes therefrom are awarded 16 solely from one or more segregated pools of funds (1) that 17 have been collected from player wagers, (2) that are 18 irrevocably dedicated to the prospective award of prizes 19 in such games or in other lottery games, contests, 20 tournaments, or prize pool promotions, and (3) in which the house neither has acquired nor can acquire any 22 interest. The tribe may set and collect a fee from players on a per play, per amount wagered, or time-period basis, and may seed the pools in the form of loans or promotional expenses, provided that the seeding is not 26 used to pay prizes previously won. The introduction, possession, manufacture, repair, or transportation gaming devices that are authorized by the terms of any between the 29 Tribal-State gaming compact 30 California and federally recognized Indian tribe any exercising jurisdiction over Indian lands in California is lawful in this state.
- (c) The operation of any lottery game, including, but 34 not limited to, drawings, raffles, match games, and instant 35 lottery ticket games.
- 99007. If any provision of this chapter or the 37 application thereof to any person or circumstance is held invalid, that invalidity may not affect other provisions or applications of this chapter that can be given effect

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without the invalid provision or application, and to this end the provisions of this chapter are severable.

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99008. The Governor is authorized and directed to documents that may be necessary execute any implement this chapter.

99009. The provisions of the Gaming Compact set forth in Section 99004 are hereby incorporated into state law, and all gaming activities, including but not limited to devices, authorized therein are gaming 10 declared to be permitted as a matter of state law to any Indian tribe entering into the Gaming Compact accordance with this chapter.

99010. Nothing in this chapter may be construed to 14 limit the ability of a federally recognized Indian tribe to 15 request that a Tribal-State compact be negotiated with 16 the state on terms that are different from those set forth in the Gaming Compact under this chapter, or the ability 18 of the state to engage in those negotiations and to reach agreement under IGRA. Nothing in this chapter may be 20 construed to mean that, in offering the Gaming Compact 21 to Indian tribes in California under Section 99004, and, 22 except for assessments by the state as provided therein of 23 such amounts as are necessary to defray its costs of 24 regulating activities as provided under the Gaming 25 Compact, (a) the state is imposing any tax, fee, charge, or other assessment upon an Indian tribe or upon any other person or entity authorized by an Indian tribe as a condition to engaging in a class III activity, or (b) the state is refusing to enter into Tribal-State compact negotiations based upon the lack of authority of the state, or of any political subdivision of the state, to impose such a tax, fee, charge, or other assessment.

32 33 99011. No amendment to the Gaming Compact as 34 provided for therein or under this chapter requires 35 further approval by the Legislature or the electorate.